

May 30, 2013

LaVerne Washington
President
Confidential Employees' Organization, AFSCME, Local 101
c/o City Attorney's Office
200 E. Santa Clara St.
San Jose, CA 95113

Charles Allen
Business Agent
Confidential Employees' Organization, AFSCME, Local 101
1900 Embarcadero #305
Oakland, CA 94606

RE: Retiree Healthcare Coalition Counterproposal

Dear LaVerne and Charles:

Thank you for providing us the Coalition's retiree healthcare counterproposal dated May 23, 2013. We appreciate the Coalition's acknowledgment of the short time frame we have to reach an agreement before the retirement board sets the contribution rates for Fiscal Year 2013-2014.

Enclosed is the City counterproposal, which we hope will lead to a tentative agreement. As you know, an agreement will need to be reached prior to when the Federated City Employees' Retirement System Board establishes the contributions rates, in order to affect the retiree healthcare rates for Fiscal Year 2013-2014. However, if we do not reach an agreement before that date, we are committed to continuing to negotiate over retiree healthcare.

Additionally, we agree that stakeholder education is an important process so we have included a side letter agreement on a Retiree Healthcare Stakeholder Working Group. Please note that if CEO agrees to this side letter, it does not act as a substitute for the meet and confer process.

We have also included language regarding an indemnification on the Section 115 retiree healthcare trust issue, which is subject to Council approval.

We look forward to hearing back from CEO if you accept this counterproposal.

Sincerely,



Alex Gurza
Deputy City Manager

Enclosure

CITY PROPOSAL – RETIREE HEALTHCARE

Proposed Language:

ARTICLE 26 RETIREE HEALTHCARE FUNDING AND BENEFITS
(Current Article 26 and subsequent articles to be re-numbered)

- 26.1 The City and the Employee Organization have agreed to transition from the current partial pre-funding of retiree medical and dental healthcare benefits (referred to as the “policy method”) to pre-funding of the full Annual Required Contribution (ARC) for the retiree healthcare plan (“Plan”). The transition shall ~~be accomplished by phasing into fully funding the ARC over a period of five (5) years beginning June 28, 2009~~ began on June 28, 2009. The Plan’s initial unfunded retiree healthcare liability shall be fully amortized over a thirty year period so that it shall be paid by June 30, 2039 (closed amortization). Amortization of changes in the unfunded retiree healthcare liability other than the initial retiree healthcare liability (e.g. gains, losses, changes in actuarial assumptions, etc.) shall be determined by the Plan’s actuary. The City and Plan members (active employees) shall contribute to funding the ARC in the ratio currently provided under Section 3.28.3850 (C) (1) and (3) of the San Jose Municipal Code. Specifically, contributions for retiree medical benefits shall be made by the City and members in the ratio of one-to-one. Contributions for retiree dental benefits shall be made by the City and members in the ratio of eight-to-three. When determining the contribution rates for the Plan, the Plan actuary shall continue to use the Entry Age Normal (EAN) actuarial cost method and a discount rate consistent with the pre-funding policy for the Plan as outlined in this Article.
- 26.2 The City and the Employee Organization further agree that the Municipal Code and/or applicable plan documents shall be amended to the extent necessary in accordance with ~~the above this~~ agreement and that the Employee Organization will support such amendments.
- 26.3 It is understood that in reaching this agreement, the parties have been informed by cost estimates prepared by the Federated City Employees’ Retirement System Board’s actuary and that the actual contribution rates to reach full pre-funding of retiree healthcare will differ. The phase-in to the ARC shall be ~~divided into five steps (using a straight line method), each to be effective on the first pay period of the City’s fiscal year in each succeeding year, the first increment which was~~ The first increment of the phase in shall be effective on June 28, 2009. It is understood that because of changes resulting from future actuarial valuations, the amount of ~~each increase~~ the ARC may vary upward or downward. The City and Employee Organization agree that the Plan member cash contribution rate shall not have an incremental increase of more than .75% of pensionable pay in each fiscal year and the City cash contribution rate shall not have an incremental increase of more than .75% of pensionable pay in each

fiscal year. For example, if the members' contribution rate is 4% of pensionable pay, the subsequent fiscal year's contribution rate for retiree healthcare cannot exceed 4.75% of pensionable pay. Notwithstanding the limitations on the incremental increases, by the ~~end first payperiod of the five year phase in~~ Fiscal Year 2014-2015, the City and plan members shall be contributing the full Annual Required Contribution in the ratio currently provided under Section 3.28.3850 (C) (1) and (3) of the San Jose Municipal Code.

- 26.4 ~~The City will has established a qualified 115 trust ("Trust") before June 27, 2010. Employee contributions will begin going into the Trust in time to avoid any potential of reaching IRS limits on the existing medical benefits account or whenever the City receives advice of Tax Counsel or ruling from the IRS that the contributions can be treated as pre-tax, whichever occurs first. The parties agree that the foregoing resolves the issues underlying unfair practice charge no. SF-CE-972-M filed by the Employee Organization on June 18, 2012. Therefore, the Employee Organization agrees to withdraw the charge no later than fifteen (15) calendar days after the execution of this agreement. Until such time as a Trust is established, the City and employee contributions under this agreement shall be made into the existing Medical Benefits Account for as long the contributions can be made into the Medical Benefits Account in accordance with IRS limitations. If the Trust is not established prior to reaching the IRS limitation, the parties agree to meet and discuss alternative funding vehicles.~~
- 26.5 If employee contributions are deposited into the Trust prior to receiving a ruling from the IRS that the contributions can be treated as pre-tax and the City subsequently receives an IRS determination that the contributions should be treated as post-tax, the City agrees to indemnify any employee as to any IRS liability arising solely from the contributions that were taken as pre-tax prior to the IRS determination.
- 26.6 It is the objective of the parties that the Trust created pursuant to this agreement shall become the sole funding vehicle for Federated retiree healthcare benefits, subject to any legal restrictions under the current plan, or other applicable law.
- 26.7 Employees hired into full-time benefited positions on or after the first payperiod following the effective date of the ordinance implementing this provision ("Effective Date") will not participate in or be eligible for the defined benefit retiree healthcare program. For Fiscal Year 2013-2014, the City will pay the unfunded liability contribution that these employees would have otherwise paid had they gone into the retiree healthcare defined benefit program.

ARTICLE 4 FULL UNDERSTANDING, MODIFICATION AND WAIVER

- 4.1 This Agreement sets forth the full and entire understanding of the parties regarding the matters set forth herein, and any and all prior or existing Memoranda of Understanding, understandings and agreements, whether formal or informal, are hereby superseded and terminated in their entirety.
- 4.2 Existing benefits within the scope of representation provided by ordinance or resolution of the City Council or provided in the San Jose Municipal Code shall be continued without change during the term of this Agreement. Such existing benefits that are referenced in the Agreement shall be provided in accordance with the terms of the Agreement.
- 4.3 It is the intent of the parties that ordinances, resolutions, rules and regulations enacted pursuant to this Memorandum of Agreement be administered and observed in good faith.
- 4.4 Existing benefits within the scope of representation provided in the City Policy Manual and the Human Resources Benefits Handbook shall be continued without change during the term of this agreement, unless advance notice is given to the Union, pursuant to Article 37.
- 4.5 Although nothing in this Agreement shall preclude the parties from mutually agreeing to meet and confer on any subject within the scope of representation during the term of this Agreement, it is understood and agreed that neither party may require the other party to meet and confer on any subject matter covered herein or with respect to any other matter within the scope of representation during the term of this Agreement.
- 4.6 ~~Healthcare Cost Mitigation~~ Notwithstanding Article 4.5 and Article 25, the City and the Organization have agreed to continue negotiations regarding retiree healthcare benefits. The duly authorized representatives of the parties shall meet and confer in good faith in an effort to reach a mutual agreement with respect to retiree healthcare benefits. If no agreement is reached, the parties will follow the impasse procedures set forth in the City of San Jose's Employer-Employee Relations Resolution (#39367) and the Meyers Miliias Brown Act. The parties understand that this means that, notwithstanding any other provision of this agreement, the City will have the right to unilaterally implement in the event that no agreement is reached at the conclusion of negotiations and mandatory impasse procedures.
- 4.6.1 Notwithstanding any other provision of this Agreement, the parties agree to meet and confer over retiree healthcare benefits and funding upon request of either party. This may include but is not limited to alternatives to reduce the cost of retiree healthcare benefits and options for current employees that comply with IRS regulations and whether or not the City

will continue to pay for the unfunded liability contribution that new employees would have otherwise paid had they gone into the retiree healthcare defined benefit program.

4.6.2 Negotiations between the City and Employee Organization shall commence within 14 days upon notice of either party. The City and Employee Organization shall negotiate in good faith in an effort to reach a mutual agreement. Applicable impasse dispute resolution procedures shall apply.

7.6 Health Insurance

The City will provide health coverage for eligible full-time employees and their dependents in accordance with one of the available plans. Effective January 1, 2014, all available plans will have a 4-tier rate structure (Employee, Employee plus spouse/domestic partner, Employee plus Child(ren) and Family). The premiums will be adjusted effective the first payperiod in payroll calendar year 2014, which starts December 22, 2013.

~~7.6.1 Effective pay date July 1, 2011, the City pays eighty five percent (85%) of the cost of the lowest priced plan for the employee or the employee and dependent coverage and the employee pays fifteen percent (15%) of the premium for the lowest priced plan. If the employee selects a plan other than the lowest priced plan, the employee pays the difference between the total cost of the selected plan and the City's contribution towards the lowest priced plan.~~

7.6.1 Effective December 23, 2012, the City pays eighty-five percent (85%) of the cost of the lowest priced Non-Deductible HMO plan for the employee or the employee and dependent coverage and the employee pays fifteen percent (15%) of the premium for the lowest priced Non-Deductible HMO plan. If the employee selects a plan other than the lowest priced Non-Deductible HMO plan, the employee pays the difference between the total cost of the selected plan and the City's contribution toward the lowest priced Non-Deductible HMO plan.

Effective January 1, 2013, Kaiser Permanente 1500 Deductible HMO Benefit Plan 3800 will be available to employees represented by CEO in addition to the existing plan options.

7.7 Dental Insurance

7.7.1 The City will provide dental coverage for eligible full-time employees and their dependents in accordance with one of the two available plans. The plans are described in the City of San Jose Employee Benefits Handbook. Effective January 1, 2014, all available plans will have a 4-tier rate

structure (Employee, Employee plus spouse/domestic partner, Employee plus Child(ren) and Family). The premiums will be adjusted effective the first payperiod in payroll calendar year 2014, which starts December 22, 2013.

Side Letter Agreement

RETIREE HEALTHCARE STAKEHOLDER WORKING GROUP

PURPOSE

The City and the nine bargaining units that form the Retiree Healthcare Coalition, (“the Bargaining Unit(s)”) have discussed the importance of education regarding the retiree healthcare issue including discussion of potential solutions. To this end, the City and the Bargaining Unit(s) will jointly schedule Retiree Healthcare Stakeholder Working Group sessions. The sessions are for the designated purpose of obtaining an understanding of the issues that can or may affect the City’s retiree healthcare benefit including potential solutions.

AGREEMENT

The City and the Bargaining Unit(s) will jointly coordinate to conduct and facilitate the Retiree Healthcare Stakeholder Working Group sessions. These sessions shall include information that will help both parties address the challenge of retiree healthcare and the discussion of potential long-term solutions. The stakeholders shall include, but not be limited to, the City, the Bargaining Unit(s), employees, retirees and the public.

If the City and the Bargaining Unit(s) agree to begin the Retiree Healthcare Stakeholder Working Group, any outside consultants or subject matter experts appearing at any scheduled session shall be agreed upon by the City and the Bargaining Unit(s) before the scheduled appearance of such person(s). To the extent that the agreed upon person(s) require compensation, the costs shall be funded on an equally shared basis among the City and the Bargaining Unit(s).

The City and the Bargaining Unit(s) agree that this process will not supplant the meet and confer process regarding retiree healthcare. Prior to or concurrently with the Retiree Healthcare Stakeholder Working Group, negotiations between the City and the Bargaining Unit(s) shall commence within 14 days upon notice of either party. The City and the Bargaining Unit(s) shall negotiate in good faith in an effort to reach a mutual agreement. Applicable impasse dispute resolution procedures shall apply.

This Agreement is tentative and shall become effective only as part of the overall retiree healthcare agreement on, and only during the term of, any agreement reached between the City and the Bargaining Unit(s).

